

City of Madison Heights Police and Fire  
Retiree Health Care Trust  
Actuarial Valuation Report  
as of June 30, 2024



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December 13, 2024

Board of Trustees  
City of Madison Heights Police and Fire  
Retiree Health Care Trust  
Madison Heights, Michigan

Dear Trustees:

The results of the June 30, 2024 biennial actuarial valuation of the City of Madison Heights Police and Fire Retiree Health Care Trust are presented in this report. This report was prepared at the request of the Board and is intended for use by the plan and those designated or approved by the Board. This report may be provided to parties other than the plan only in its entirety and only with the permission of the Board. GRS is not responsible for unauthorized use of this report.

The purpose of the valuation is to measure the plan's funding progress and to determine the Actuarially Determined Employer Contribution (ADEC) for the fiscal years ending June 30, 2026 and June 30, 2027. This report should not be relied on for any purpose other than the purposes described herein. Determinations of financial results, associated with the benefits described in this report, for purposes other than those identified above may be significantly different. Disclosure requirements for GASB Statement Nos. 74 and 75 are issued in a separate report.

The computed contributions in this report are determined using the actuarial assumptions and methods disclosed in Section D of this report. The combined effect of the assumptions, excluding prescribed assumptions or methods set by law, is expected to have no significant bias (i.e., not significantly optimistic or pessimistic). This report includes risk metrics on pages A-7 and A-8 but does not include a more robust assessment of the risks of future experience not meeting the actuarial assumptions. Additional assessment of risks was outside the scope of this assignment.

This valuation assumed the continuing ability of the plan sponsor to make the contributions necessary to fund this plan. A determination regarding whether or not the plan sponsor is actually able to do so is outside our scope of expertise and was not performed.

The computed contribution amounts shown on page A-1 may be considered as minimum contributions that comply with the Board's funding policy. Users of this report should be aware that contributions made in these amounts do not guarantee benefit security. Given the importance of benefit security to any OPEB system, we suggest that contributions to the Plan in excess of those presented in this report be considered.

The findings in this report are based on data and other information through June 30, 2024. This valuation was based upon information furnished by the City concerning Plan benefits, financial transactions, plan provisions and active members, terminated members, retirees and beneficiaries. We checked for internal consistency, but did not audit the data. We are not responsible for the accuracy or completeness of the information provided by the City.

This report was prepared using certain assumptions as described in Section D of this report. We believe these assumptions are reasonable. However, they are not the only reasonable set of assumptions. Other reasonable assumptions could produce different results. The demographic assumptions are consistent with the assumptions approved by the respective Retirement Boards for use in their pension funding valuations. The assumed investment rate of return is reasonable considering the current asset allocation. By adopting this report, the Board will be adopting these assumptions.

This report was prepared using our proprietary valuation model and related software which, in our professional judgment, has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled. We are relying on the GRS actuaries and Internal Software, Training, and Processes Team who developed and maintain the model.

This report has been prepared by actuaries who have substantial experience valuing public employee retirement systems. To the best of our knowledge, this report is complete and accurate and was made in accordance with generally recognized actuarial methods and with the Actuarial Standards of Practice issued by the Actuarial Standards Board.

The signing actuaries are independent of the plan sponsor. Heidi G. Barry and Kevin T. Noelke are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

Respectfully submitted,  
Gabriel, Roeder, Smith & Company



Heidi G. Barry, ASA, FCA, MAAA



Kevin T. Noelke, ASA, FCA, MAAA

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# EXECUTIVE SUMMARY

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## Executive Summary

### Actuarially Determined Employer Contribution (ADEC)

We have calculated the Actuarially Determined Employer Contribution (ADEC) for the fiscal years ending June 30, 2026 and June 30, 2027 under the interest rate assumption of 6.50%. A summary of the results is included below.

The ADEC for the fiscal year ending June 30, 2026 was determined to be \$0. The expected employer portion of the claims and premium amounts paid is estimated to be \$2,049,677 for the fiscal year ending June 30, 2026. These amounts reflect the employer portion of the retiree only premium rates and the implicit subsidy for retirees and covered spouses.

The ADEC for the fiscal year ending June 30, 2027 was determined to be \$0. The expected employer portion of the claims and premium amounts paid is estimated to be \$2,132,953 for the fiscal year ending June 30, 2027. These amounts reflect the employer portion of the retiree only premium rates and the implicit subsidy for retirees and covered spouses.

For additional details, please see Section A of this report.

### Liabilities, Assets and Funded Status

The present value of all benefits expected to be paid to current plan members as of June 30, 2024 is \$23,685,501. The Actuarial Accrued Liability (AAL), which is the portion of the above amounts attributable to service accrued by plan members as of June 30, 2024 is \$23,328,014. The assets currently set aside for OPEB purposes as of June 30, 2024 are \$26,883,374. The funded status as of the valuation date is 115.2%.

**SECTION A**

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**VALUATION RESULTS**

## Development of the Actuarially Determined Employer Contribution for the Other Postemployment Benefits

Contributions for	Development of the Actuarially Determined Employer Contribution for the Fiscal Years Ending June 30, 2026 and June 30, 2027
Normal Cost	
Normal Retirement	\$ 85,119
Early Retirement	-
Termination Benefits	-
Death-in-Service	552
Disability	7,086
Life Insurance	276
Total Normal Cost	\$ 93,033
Annual Active Member Contribution	-
Employer Normal Cost	93,033
Amortization of UAAL (Amortized over 16 years)	\$ (363,930)
<b>Actuarially Determined Employer Contribution (ADEC)</b>	
<b>Fiscal Year Ending June 30, 2026</b>	<b>\$ -</b>
Projected Payroll for the Fiscal Year Ending June 30, 2026	\$ 920,206
<b>Actuarially Determined Employer Contribution (ADEC) as a Percentage of Projected Payroll</b>	<b>0.00%</b>
<b>Actuarially Determined Employer Contribution (ADEC) for the Fiscal Year Ending June 30, 2027</b>	<b>\$ -</b>
Projected Payroll for the Fiscal Year Ending June 30, 2027	\$ 627,103
<b>Actuarially Determined Employer Contribution (ADEC) as a Percentage of Projected Payroll</b>	<b>0.00%</b>

The assumptions used to calculate the liabilities shown above include a 6.50% investment return rate.

The Unfunded Actuarial Accrued Liability (UAAL) was amortized as a level-dollar amount over 16 years.

The ADECs for the fiscal years ending June 30, 2024 and June 30, 2025 were \$0. See page A-4 for a discussion of causes leading to the calculation of the ADECs.



## Determination of Unfunded Actuarial Accrued Liability as of June 30, 2024

	Police and Fire
A. Present Value of Future Benefits	
1. Retirees and Beneficiaries	\$ 18,896,101
2. Vested Terminated Members	-
3. Active Members	<u>4,789,400</u>
Total Present Value of Future Benefits	\$ 23,685,501
B. Present Value of Future Employer Normal Costs	357,487
C. Present Value of Future Contributions from Current Active Members	<u>-</u>
D. Actuarial Accrued Liability (A.-B.-C.)	\$ 23,328,014
E. Market Value of Assets	<u>26,883,374</u>
F. Unfunded Actuarial Accrued Liability (D.-E.)	\$ (3,555,360)
G. Funded Ratio (E./D.)	115.2%

**The assumptions used to calculate the liabilities shown above include a 6.50% investment return rate.**

The funded status shown above is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the City's benefit obligations. The Unfunded Actuarial Accrued Liability/(Surplus) as of June 30, 2022 was \$(582,446) and the funded status was 102.5%.

## Schedule of Funding Progress

Actuarial Valuation Date June 30,	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b) - (a)	Funded Ratio (a)/(b)	Active Member Covered Payroll (c)	UAAL as a Percentage of Active Member Covered Payroll [ (b) - (a) ] /(c)
2010	\$ 4,804,743	\$ 35,553,546	\$ 30,748,803	13.5 %	\$ 7,249,902	424.1 %
2012	7,245,096	47,595,748	40,350,652	15.2	5,058,313	797.7
2014	11,575,087	45,928,050	34,352,963	25.2	4,744,303	724.1
2016	13,300,964	60,778,946	47,477,982	21.9	4,147,852	1,144.6
2018	18,473,169	58,077,885	39,604,716	31.8	3,361,677	1,178.1
2020	21,161,058	28,352,709	7,191,651	74.6	2,465,914	291.7
2022	24,316,793	23,734,347	(582,446)	102.5	1,845,764	(31.5)
<b>2024</b>	<b>26,883,374</b>	<b>23,328,014</b>	<b>(3,555,360)</b>	<b>115.2</b>	<b>1,177,174</b>	<b>(302.0)</b>

Results as of June 30, 2020 include a benefit change effective after June 30, 2020 and prior to June 30, 2021 where the retiree health plan options mirror those available to active members.

## Comments and Recommendations

**Summary:** A summary of results as of the valuation date and their impact on the Actuarial Accrued Liability (AAL), Funded Status and Actuarial Determined Employer Contribution (ADEC) for the plan as a whole is shown below:

	Actuarial Accrued Liability	Funded Status	Actuarial Determined Employer Contribution
Prior Valuation Results	\$ 23,734,347	102.5%	\$ -
Change due to Plan Experience	(1,932,219)	20.8%	-
Change due to Setting New Premiums	(143,152)	0.8%	-
Change due to Resetting Health Care Trend	1,098,405	(6.0)%	-
Change due to Assumptions	570,633	(2.9)%	-
<b>Final Results for this Valuation</b>	<b>\$ 23,328,014</b>	<b>115.2%</b>	<b>\$ -</b>

**Plan Experience and Setting New Premiums:** Plan experience due to demographics and premium rates was, in aggregate, favorable. This is primarily the result of higher-than-expected investment return and lower-than-expected premium rate increases for post-65 retirees. The favorable experience was partially offset by higher-than-expected premium rate increases for pre-65 retirees, due to an increase in drug claims compared to the previous valuation.

The contributions shown include amortization of the Unfunded Actuarial Accrued Liability (UAAL) over 16 years beginning July 1, 2025. In an underfunded plan, a shorter amortization period would result in a higher ADEC.

**Resetting Health Care Trend:** The health care trend assumption was reset to 7.25% for non-Medicare benefits and 6.50% for Medicare benefits in the first year, trending down to 3.50% over 15 years. The short-term trend of 7.25%/6.50% is a reasonable expectation of current health care inflation. The transition from short-term to long-term trend is supported by the Society of Actuaries' Getzen model which results in a macroeconomic estimate that health care expenditures will increase from 19% of Gross Domestic Product (GDP) in 2031 to 25% of GDP in 2071, assuming 5.00% annual GDP growth. Please see Section B for more information on the Health Care Trend assumption. Resetting the Health Care Trend increased the AAL and decreased the funded status (as shown above) as of the valuation date.

**Assumption Changes:** In addition to resetting the health care trend, the following actuarial assumptions for this valuation were updated in correlation with the experience review performed for the Police and Fire Retirement System:

- Normal retirement rates;
- Age and service-based withdrawal rates; and
- Mortality improvement scale.

These changes increased the AAL and decreased the funded status (as shown above) as of the valuation date.



## Comments and Recommendations

**Plan Provision Changes:** There were no plan provision changes reflected in this valuation. The Summary of Benefits on page C-1 was updated for this valuation based on clarification of current benefits provided by the City.

**Projected Disbursements:** For the fiscal years ending June 30, 2026 and June 30, 2027, the estimated claims and/or premiums paid by the employer on behalf of retirees (including the effect of the implicit rate subsidy) is \$2,049,677 and \$2,132,953, respectively.

**Data:** Member data is received from the plan's administrator and compared with the data from the prior valuation for general consistency. Any questions resulting from the review are provided to the administrator and resolved. Any data adjustments as a result of this process are made manually by GRS, based on instructions provided by the administrator.

**Investment Return Assumption:** One of the key assumptions used is the rate of return on the assets that will be used to pay plan benefits. Higher assumed investment returns will result in a lower Actuarially Determined Employer Contribution (ADEC). Lower returns will increase the computed ADEC. We have calculated the liability and the resulting ADEC using an assumed rate of 6.50% per annum.

## Other Observations

### General Implications of Contribution Allocation Procedure or Funding Policy on Future Expected System Contributions and Funded Status

Presuming the Plan Sponsor contributes the Actuarially Determined Employer Contribution (ADEC), if all actuarial assumptions are met (including the assumption of the Fund earning 6.50% on the funding value of assets), it is expected that:

- (1) The employer normal cost will be sufficient to finance benefits accruing each year;
- (2) The Unfunded Actuarial Accrued Liability (UAAL) is expected to remain fully amortized; and
- (3) If timely contributions are made, the funded status of the plan will maintain a 100% funded status.

**The above statements assume that the full ADEC is contributed each year.** The computed contributions shown on page A-1 may be considered as minimum contributions that comply with the Board's funding policy, which are reasonable. The timely receipt of the actuarially determined contributions is critical to support the financial health of the plan. Users of this report should be aware that contributions made at the actuarially determined rate do not necessarily guarantee benefit security.

### Limitations of Funded Status Measurements

Unless otherwise indicated, a funded status measurement presented in this report is based upon the actuarial accrued liability (using a 6.50% discount rate) and the valuation assets. Unless otherwise indicated, with regard to any funded status measurements presented in this report:

- (1) The measurement is inappropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations; in other words, of transferring the obligation to an independent third party in a market-based transaction.
- (2) The measurement is dependent upon the actuarial cost method which, in combination with an amortization policy, affects the timing and amounts of future contributions. The amounts of future contributions will most certainly differ from those assumed in this report due to future actual experience differing from assumed experience based upon the actuarial assumptions. A funded status measurement in this report of 100% is not synonymous with no required future contributions. If the funded status were 100%, the plan would still require future normal cost contributions (i.e., contributions to cover the cost of the active membership accruing an additional year of service credit).

## Risk Measures – Risks Associated with Measuring the Accrued Liability and Actuarially Determined Employer Contribution

The determination of the accrued liability and the actuarially determined contribution requires the use of assumptions regarding future economic and demographic experience. Risk measures, as illustrated in this report, are intended to aid in the understanding of the effects of future experience differing from the assumptions used in the course of the actuarial valuation. Risk measures may also help with illustrating the potential volatility in the accrued liability and the actuarially determined contribution that result from the differences between actual experience and the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions due to changing conditions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period, or additional cost or contribution requirements based on the Plan's funded status); and changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the plan's future financial condition include:

1. **Investment Risk** – actual investment returns may differ from the expected returns;
2. **Asset/Liability Mismatch** – changes in asset values may not match changes in liabilities, thereby altering the gap between the accrued liability and assets and consequently altering the funded status and contribution requirements;
3. **Contribution Risk** – actual contributions may differ from expected future contributions. For example, actual contributions may not be made in accordance with the plan's funding policy or material changes may occur in the anticipated number of covered employees or other relevant contribution base. The continuing ability of the plan sponsor to make the contributions necessary to fund the plan is outside our scope of expertise and was not performed by GRS;
4. **Health Care-Related Risk** – actual medical inflation trend rates and/or changes in health care plan designs may differ from expected resulting in actual future accrued liability and contributions differing from expected;
5. **Longevity Risk** – members may live longer or shorter than expected and receive pensions for a period of time other than assumed; and
6. **Other Demographic Risks** – members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liability and contributions differing from expected.

The effects of certain trends in experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate, the cost of the plan can be expected to increase (or decrease). Likewise, if longevity is improving (or worsening), increases (or decreases) in cost can be anticipated.

## Risk Measures

Actuarial Valuation Date (6/30)	(1) Market Value of Assets	(2) Actuarial Accrued Liability (AAL)	(3) Unfunded AAL (UAAL) (2) - (1)	(4) Funded Status (1) / (2)	(5) Retiree Liabilities (RetLiab)	(6) RetLiab / AAL (5)/(2)	(7) Non-Invest. Cash Flow (NICF)	(8) NICF / Assets (7)/(1)	(9) Market Rate of Return	(10) 5-Year Trailing Average
2020	\$ 21,161,058	\$ 28,352,709	\$ 7,191,651	74.6%	\$ 21,702,920	76.5%	\$ 377,310	1.8%	3.9%	N/A
2021	27,341,565	N/A	N/A	N/A	N/A	N/A	396,600	1.5%	24.0%	N/A
2022	24,316,793	23,734,347	(582,446)	102.5%	17,797,481	75.0%	-	0.0%	(11.7)%	4.7%
2023	25,325,356	N/A	N/A	N/A	N/A	N/A	(1,200,000)	(4.7)%	8.7%	8.7%
2024	26,883,374	23,328,014	(3,555,360)	115.2%	18,896,101	81.0%	(1,235,000)	(4.6)%	10.5%	6.4%

(4). The funded status is the most widely known measure of a plan's financial strength, but the trend in the funded status is much more important than the absolute ratio. The funded status should trend to 100%. As it approaches 100%, it is important to re-evaluate the level of investment risk in the portfolio and potentially to re-evaluate the assumed rate of return.

(5) and (6). The ratio of retiree liabilities to total accrued liabilities gives an indication of the maturity of the system. As the ratio increases, cash flow needs increase, and the liquidity needs of the portfolio change. A ratio on the order of 50% indicates a maturing system.

(7) and (8). Positive net cash flow means contributions exceed benefits and expenses. A negative cash flow means benefits and expenses exceed contributions, and existing funds may be used to make payments. A certain amount of negative net cash flow is generally expected to occur when benefits are prefunded through a qualified trust. Large negative net cash flows as a percent of assets may indicate a super-mature plan or a need for additional contributions.

(9) and (10). Investment return is probably the largest single risk that most systems face. The year-by-year return and the three-year geometric average both give an indication of the reasonableness of the system's assumed return. Of course, past performance is not a guarantee of future results. Market rate shown is based on an actuarial estimation method and will differ modestly from figures reported by the investment consultant.

## SECTION B

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### RETIREE PREMIUM RATE DEVELOPMENT



## Retiree Premium Development

Initial premium rates were developed separately for the two classes of retirees (pre-65 and post-65). The pre-65 rates were calculated by using actual paid claims and exposure data for the period of January 2022 to August 2024, provided by the City of Madison Heights, adjusted for catastrophic claims and estimated Rx rebate levels, plus the load for administration, network access fees, and stop loss premiums. Because the pre-65 retiree population on its own was not considered credible, active claims experience was used to supplement the analysis. Finally, since the prescription drug claims and the medical claims exhibit different trends and claim payment patterns, we analyzed these claims separately as well.

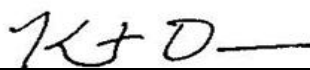
There are very few post-65 members using the self-insured program as most have chosen the Medicare Advantage program. As a result, the basis of the post-65 rate is the January 1, 2025 fully-insured BCBS MAPD rates. The fully-insured premium rate is used as the basis of the initial per capita cost without adjustments since the rate reflects the demographics of the post-65 retiree group. Because the January 2025 rate was assumed to incorporate known cost sharing shifts as a result of the Inflation Reduction Act of 2022 on the standard Part D plan design (resulting in higher plan costs), no further adjustments were made, except to align the premium to the valuation date.

Age graded and sex distinct premiums are utilized by this valuation. The premiums developed by the preceding process are appropriate for the unique age and sex distribution currently existing. Over the future years covered by this valuation, the age and sex distribution will most likely change. Therefore, our process “distributes” the average premium over all age/sex combinations and assigns a unique premium for each combination. The age/sex specific premiums more accurately reflect the health care utilization and cost at that age.

The combined monthly one-person medical and drug premiums at select ages are shown below:

Future Retirees				Current Retirees			
For Those Not Eligible for Medicare				For Those Not Eligible for Medicare			
Age	Male	Female		Age	Male	Female	
45	\$ 797.83	\$ 1,101.11		45	\$ 807.70	\$ 1,114.73	
50	1,038.86	1,279.78		50	1,051.71	1,295.61	
55	1,367.03	1,492.59		55	1,383.94	1,511.06	
60	1,765.59	1,738.50		60	1,787.43	1,760.01	
				For Those Eligible for Medicare			
Age	Male	Female		Age	Male	Female	
				65	\$ 257.14	\$ 242.54	
				70	280.12	271.06	
				75	300.85	293.57	

Kurt Dosson is a Member of the American Academy of Actuaries (MAAA) and meets the Qualification Standards of the American Academy of Actuaries to certify the per capita retiree health care rates shown above.

  
Kurt Dosson, ASA, FCA, MAAA



# Health Care Trend Assumption

## Background

Retiree health care valuations require an assumption about how the health costs that the plan is absorbing will change over the years. This assumption includes more than just “health inflation.” It includes the impact of:

- The introduction of new procedures and medications and how they are priced.
- The utilization of services and products by covered retirees and their dependents and how that utilization changes over the years.

Retiree health valuations use a health cost trend assumption that changes over the years. The near-term rates reflect the fact that currently employers are seeing sharp increases in the cost of health goods and services. However, they do not anticipate that health costs will increase at these rates indefinitely. To do so would be to ignore the real-world implications of this sort of projection. For example, if health costs represent 20% of disposable income initially and grow at 12% per year for the next 10 years while disposable income increases at 4% would imply that after 10 years health would absorb 40% of our disposable income. Over a 20-year period, these rates of increase would imply that at the end of the 20-year period, health costs would absorb almost 80% of our disposable income.

The valuation attempts to deal with the future by recognizing that it is more reasonable to assume that current trends will have to change in the future before we reach the absurd situation of having little or no money to spend on things that are not related to health (including food, shelter, clothes, etc.). Health costs are assumed to increase at rates greater than general inflation for a temporary “cooling off” period. At the end of the cooling off period, health costs are assumed to increase in line with general inflation. As years elapse, there are fewer remaining years in the cooling off period. A summary of the rates of medical inflation used in this valuation of the program are shown below. Retirees pay the premium rates shown at the bottom of the prior page. These premiums were assumed to increase with medical inflation. The assumed rate of increase is shown below.

Year	Medical and Prescription Drugs	
	Pre-65	Post-65
2025	7.25 %	6.50 %
2026	7.00	6.25
2027	6.75	6.00
2028	6.50	5.75
2029	6.25	5.75
2030	6.00	5.50
2031	5.75	5.25
2032	5.50	5.00
2033	5.00	4.75
2034	4.75	4.50
2035	4.50	4.25
2036	4.25	4.25
2037	4.00	4.00
2038	3.75	3.75
2039 and later	3.50	3.50

## SECTION C

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### SUMMARY OF BENEFIT PROVISIONS AND VALUATION DATA

# City of Madison Heights Police and Fire Retiree Health Care Trust Summary of Benefits as of June 30, 2024

## Plan Participants

Employees of the City of Madison Heights Police and Fire Retiree Health Care Trust are eligible to receive retiree health care benefits. Retiree health care plan options mirror those available to active employees effective for retirees on or after March 9, 2019 for Department Heads and July 1, 2019 for Police and Fire.

Eligible retirees that were hired before July 1, 2009 and retire after 7/1/2019 and attain Medicare age, shall receive a \$300 stipend per month per employee and per eligible spouse towards the purchase of Medicare Supplemental insurance, at which point all City obligations to provide health insurance shall cease.

## Normal Retirement Benefits

Eligibility conditions for retiree health care benefits under a normal retirement are as follows:

**Police Patrol hired before July 1, 2009:** Any age with 25 years of service.

**Police Patrol hired on or after July 1, 2009:** For all eligible full-time employees, no retiree health insurance shall be provided. In lieu of health insurance, the employee shall receive a health care savings plan (HCSP) to purchase their own insurance.

**Department Heads hired before September 28, 2009:** Any age with 25 years of service.

**Department Heads hired on or after September 28, 2009:** For all eligible full-time employees, no retiree health insurance shall be provided. In lieu of health insurance, the employee shall receive a health care savings plan (HCSP) to purchase their own insurance.

**Firemen hired before July 1, 2009:** Any age with 25 years of service.

**Firemen hired on or after July 1, 2009:** For all eligible full-time employees, no retiree health insurance shall be provided. In lieu of health insurance, the employee shall receive a health care savings plan (HCSP) to purchase their own insurance.

**Police Command hired before July 1, 2009:** Any age with 25 years of service.

**Police Command hired on or after July 1, 2009:** For all eligible full-time employees, no retiree health insurance shall be provided. In lieu of health insurance, the employee shall receive a health care savings plan (HCSP) to purchase their own insurance.



# **City of Madison Heights Police and Fire Retiree Health Care Trust Summary of Benefits as of June 30, 2024**

## **Deferred Retirement Benefits**

The City of Madison Heights Police and Fire Retiree Health Care Trust does not provide deferred retiree health care coverage for members terminating employment with less than 25 years of service.

## **Duty Disability Retirement Benefits**

Eligibility conditions for retiree health care benefits under a duty disability retirement are as follows:

**All Members:** No age or service restrictions. Benefits commence immediately.

## **Non-Duty Disability Retirement Benefits**

The City of Madison Heights Police and Fire Retiree Health Care Trust does not provide retiree health care coverage for members retiring under non-duty disability retirement if less than 25 years of service.

## **Duty Death-in-Service Retirement Benefits**

Eligibility conditions for retiree health care benefits under a duty death retirement are as follows:

**All Members:** No age or service restrictions. Benefits commence immediately.

## **Non-Duty Death-in-Service Retirement Benefits**

Eligibility conditions for retiree health care benefits under a non-duty death retirement are as follows:

**All Members:** 25 years of service. Benefit commences immediately.



# City of Madison Heights Police and Fire Retiree Health Care Trust Summary of Benefits as of June 30, 2024

## Benefits for Retired Employees

### All Members

**Member:** City pays 100% of the premiums for base plan.

**Spouse:** City pays 100% of premiums for a retiree's spouse at time of retirement.

Coverage continues to surviving spouses of deceased retirees. (Limited to spouse at time of retirement.)

Eligible retirees that were hired before July 1, 2009 and retire after July 1, 2019 are eligible to receive retiree health care benefits until Medicare age, at which point employer paid premiums shall cease. After Medicare age, members shall be entitled to a \$300 monthly stipend for them and their eligible spouse for purchasing Medicare Supplemental insurance.

If retiree obtains employment from an employer who provides medical coverage, the member, spouse and eligible dependent are not covered by City's coverage where applicable for duration of employment.

## Non-Medicare and Medicare-Eligible Provisions

Policemen and Firemen retirees who were hired on or before April 1986 are not required to enroll in Medicare Part A once eligible.

All other retirees are required to enroll in Medicare once eligible.

## Life Insurance Coverage

The City provides \$10,000 in life insurance coverage for eligible Fire employees hired prior to July 1, 2009.

*This is a brief summary of the City of Madison Heights Police and Fire Retiree Health Care Trust provisions. In the event that any description contained herein differs from the actual eligibility or benefit, the appropriate employee contract or governing document will prevail.*



## Active Members as of June 30, 2024 by Attained Age and Years of Service

Attained Age	Years of Service to Valuation Date						Totals	
	0-4	5-9	10-14	15-19	20-24	25+	No.	Valuation Payroll
40-44				1			1	\$ 89,767
45-49					3	1	4	405,205
50-54					4		4	403,644
55-59					2		2	176,063
60-64					1		1	102,495
<b>Totals</b>				<b>1</b>	<b>10</b>	<b>1</b>	<b>12</b>	<b>\$ 1,177,174</b>

**Age:** 51.1 years

**Service:** 23.1 years

**Annual Pay:** \$98,098

## Retired Members as of June 30, 2024 by Attained Age

Attained Age	Number of Retirees		
	Male	Female	Totals
Under 55	9		9
55-59	13	1	14
60-64	17	1	18
65 & Over	54	14	68
<b>Totals</b>	<b>93</b>	<b>16</b>	<b>109</b>

Nine members that are listed as having opted-out of coverage are not included above. They are assumed to be receiving retiree life insurance only.



# Statement of Fiduciary Net Position

	2024	2023
<b>Assets</b>		
Cash and Deposits	\$ 1,706,727	\$ 1,137,306
Receivables		
Accounts Receivable - Sale of Investments	-	-
Accrued Interest and Other Dividends	5	1,491
Other	-	-
Total Receivables	\$ 5	\$ 1,491
Investments		
Corporate Bonds	\$ 6,544,387	\$ 6,284,264
Common Stocks	17,023,631	15,654,393
Mutual Funds	-	-
Money Market	1,608,624	2,247,902
Total Investments	\$ 25,176,642	\$ 24,186,559
<b>Total Assets</b>	<b>\$ 26,883,374</b>	<b>\$ 25,325,356</b>
<b>Liabilities</b>		
Payables		
Accounts Payable	\$ -	\$ -
Accrued Expenses	-	-
Other	-	-
<b>Total Liabilities</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Net Position Restricted for OPEB</b>	<b>\$ 26,883,374</b>	<b>\$ 25,325,356</b>

## Statement of Changes in Fiduciary Net Position

	2024	2023
<b>Additions</b>		
Contributions		
Employer	\$ -	\$ -
Nonemployer Contributing Entities	-	-
Other	-	-
Total Contributions	<u>\$ -</u>	<u>\$ -</u>
Investment Income		
Net Appreciation in Fair Value of Investments	2,211,774	3,364,053
Interest and Dividends	693,128	(1,046,188)
Less Investment Expense	-	-
Net Investment Income	<u>\$ 2,904,902</u>	<u>\$ 2,317,865</u>
Other	-	-
<b>Total Additions</b>	<u>\$ 2,904,902</u>	<u>\$ 2,317,865</u>
<b>Deductions</b>		
Benefit Payments	\$ 1,235,000	\$ 1,200,000
OPEB Plan Administrative Expense	111,884	109,302
Other	-	-
<b>Total Deductions</b>	<u>\$ 1,346,884</u>	<u>\$ 1,309,302</u>
<b>Net Increase in Net Position</b>	<u>\$ 1,558,018</u>	<u>\$ 1,008,563</u>
<b>Net Position Restricted for OPEB</b>		
Beginning of Year	<u>\$ 25,325,356</u>	<u>\$ 24,316,793</u>
End of Year	<u>\$ 26,883,374</u>	<u>\$ 25,325,356</u>

## SECTION D

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### **ACTUARIAL COST METHODS AND ACTUARIAL ASSUMPTIONS**

## Valuation Methods

**Actuarial Cost Method.** Normal cost and the allocation of benefit values between service rendered before and after the valuation date was determined using an **Individual Entry-Age Actuarial Cost Method** having the following characteristics:

- (i) The annual normal cost for each individual active member, payable from the date of employment to the date of retirement, is sufficient to accumulate the value of the member's benefit at the time of retirement; and
- (ii) Each annual normal cost is a constant percentage of the member's year-by-year projected covered pay.

Actuarial gains (losses), as they occur, reduce (increase) the Unfunded Actuarial Accrued Liability.

**Financing of Unfunded Actuarial Accrued Liability (UAAL).** The UAAL were determined using the Valuation Assets and Actuarial Accrued Liability (AAL) calculated as of the valuation date and projected 12 months to the beginning of the fiscal year.

The UAAL amortization payment is the level-dollar amount required to fully amortize the UAAL over an 16-year period beginning on the first day of the fiscal year for which the contributions in this report have been calculated.

The following amortization factors were used in developing the Actuarially Determined Contribution for the fiscal years shown:

	Fiscal Year Ending June 30,	
	2026	2027
Years Remaining	16	15
Amortization Factor	10.08188	9.70505

## Actuarial Assumptions

All assumptions are expectations of future experience, not market measures. The rationale for the rates of merit and longevity salary increase, base wage inflation, rates of mortality, normal retirement rates, early retirement rates, rates of separation from active membership, disability rates, and marriage assumption used in this valuation is included in the five-year experience review for the period July 1, 2019 through June 30, 2024 for the Police and Fire Retirement System. These assumptions were first used for the June 30, 2024 OPEB valuation.

**The rate of investment return** was 6.50% per year, compounded annually, net of investment and administrative expenses. This assumption is used to equate the value of payments due at different points in time.

**Price inflation** is not directly used in the valuation. For purposes of assessing the reasonableness of the assumed rate of return, we assumed price inflation of 2.50% per year.

**The rates of salary increase** used for individual members are in accordance with the following table.

Sample Ages	Salary Increase Assumptions for an Individual Member		
	Merit & Seniority	Base (Economic)	Increase Next Year
20	3.00 %	3.25 %	6.25 %
25	3.00	3.25	6.25
30	2.60	3.25	5.85
35	1.10	3.25	4.35
40	0.20	3.25	3.45
45	0.20	3.25	3.45
50	0.20	3.25	3.45
55	0.10	3.25	3.35
60	0.00	3.25	3.25

**The mortality table** used to measure post-retirement mortality is the Pub-2010, Amount Weighted, Safety, and Healthy Retiree tables for males and females. The corresponding Disabled and Employee tables were used to measure Disabled mortality and Pre-Retirement mortality, respectively. A base year of 2010 with future mortality improvements using scale MP-2021 was used. Additional margin for future mortality improvements are included in the projection scale.

## Actuarial Assumptions

Note that the Pub-2010 tables do not include rates at all ages. For purposes of selecting mortality rates that are not otherwise published, we use the corresponding Employee or Healthy Retiree rates as applicable. The life expectancies and mortality rates projected for employees are shown below for selected ages, based on retirements in 2024. Retirements in future years will reflect improvements in life expectancy:

Sample Ages in 2024	Probability of Dying Next Year		Future Life Expectancy (Years)	
	Men	Women	Men	Women
45	0.13 %	0.08 %	40.79	42.90
50	0.18	0.13	35.65	37.69
55	0.29	0.25	30.60	32.58
60	0.52	0.46	25.70	27.66
65	0.88	0.73	21.09	23.00
70	1.44	1.15	16.79	18.60
75	2.48	1.98	12.87	14.52
80	4.50	3.56	9.43	10.89

For purposes of the pre-retirement death benefit, it was assumed that 100% of members were married at the time of death. 25% of pre-retirement deaths were assumed to be duty related.

**Probabilities of retirement** for members eligible to retire were:

Retirement Ages	Hired Before July 1, 2009	
	Percent of Active Members Retiring within Next Year	
	Police	Fire & Dept. Heads
45	50 %	20 %
46	50	20
47	50	20
48	50	20
49	50	20
50	50	30
51	50	50
52	50	50
53	50	50
54	50	50
55	50	60
56	50	70
57	50	70
58	50	80
59	50	90
60	100	100

If a member reaches age 60 and has not attained 25 years of service, that member was assumed to continue working until reaching 25 years.

## Actuarial Assumptions

**Rates of separation from active membership** are used to estimate the number of employees at each age that are expected to terminate employment before qualifying for retirement benefits. The withdrawal rates do not apply to members eligible to retire, and do not include separation on account of death or disability.

Sample rates of separation from active employment are shown below:

Sample Ages	Years of Service	% of Active Members Separating within Next Year	
		Police	Fire & Dept. Heads
ALL	0	15.00 %	5.00 %
	1	10.00	4.00
	2	8.50	3.00
	3	6.00	2.00
	4	4.00	2.00
25	5 & Over	6.00	3.50
30		5.10	2.90
35		4.10	1.50
40		2.85	0.60
45		1.74	0.50
50		0.00	0.50
55		0.00	0.50
60		0.00	0.50

**Rates of disability** among active members are used to estimate the incidence of member disability in future years. 50% of disabilities were assumed to be duty related and 50% of disabilities were assumed to be non-duty related.

Sample Ages	Probabilities of Becoming Disabled During Next Year	
	Males	Females
20	0.07 %	0.03 %
25	0.09	0.05
30	0.10	0.07
35	0.14	0.13
40	0.21	0.19
45	0.32	0.28
50	0.52	0.45
55	0.92	0.76
60	1.53	1.10

## Supplementary Information

Valuation Date	June 30, 2024
Actuarial Cost Method	Individual Entry Age
Amortization Method	Level Dollar Closed
Remaining Amortization Periods	16 Years for FYE 2026 15 Years for FYE 2027
Asset Valuation Method	Market Value
Actuarial Assumptions:	
Discount Rate	6.50% Per Year
Projected Salary Increases	3.25%
Valuation Health Care Cost Trend Rate	Pre-65: 7.25% in 2025, grading to 3.50% in 2039 Post-65: 6.50% in 2025, grading to 3.50% in 2039



## Miscellaneous and Technical Assumptions

<b>Data Adjustments:</b>	Retirees that are currently opting-out of benefits are assumed to continue opting out in the future, unless they are eligible to receive a monthly stipend at Medicare age (at which point they are assumed to opt-back in at age 65 to receive the stipend).
<b>Decrement Relativity:</b>	Decrement rates are used directly from the experience study, without adjustment for multiple decrement table effects.
<b>Decrement Timing:</b>	Decrements of all types are assumed to occur mid-year.
<b>Election Percentage:</b>	<p>It was assumed that 100% of eligible retirees will elect to receive retiree health care benefits through the City. Of those assumed to elect coverage, 85% were assumed to elect two-person coverage, if eligible. For those that elect two-person coverage, it was assumed that coverage would continue to the spouse upon death of the retiree, if eligible.</p> <p>For active employees who have opted-out of the City's active health care plan, it was assumed they would elect retiree health care coverage upon retiring. Active members who are participating in the Retirement Health Care Savings (RHCS) account instead of City sponsored retiree health care have been excluded from this valuation.</p>
<b>Eligibility Testing:</b>	Eligibility for benefits is determined based upon the age nearest birthday and service nearest whole year on the date the decrement is assumed to occur.
<b>Future Service:</b>	Members are assumed to earn 1.0 years of service in each future year.
<b>Incidence of Contributions:</b>	Contributions are assumed to be received continuously throughout the year based upon the computed contribution in this report.
<b>Marriage Assumption:</b>	100% of males and 100% of females are assumed to be married for purposes of death-in-service benefits. Male spouses are assumed to be three years older than female spouses for active member valuation purposes.
<b>Medicare Coverage:</b>	Assumed to be available for all covered employees on attainment of age 65. Disabled retirees were assumed to be eligible for Medicare coverage at age 65.

## Glossary

**Accrued Service** - The service credited under the plan which was rendered before the date of the actuarial valuation.

**Actuarial Accrued Liability** - The difference between: (i) the actuarial present value of future plan benefits; and (ii) the actuarial present value of future normal cost. Sometimes referred to as "accrued liability" or "past service liability."

**Actuarial Assumptions** - Estimates of future plan experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Decrement assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

**Actuarial Cost Method** - A mathematical budgeting procedure for allocating the dollar amount of the "actuarial present value of future plan benefits" between the actuarial present value of future normal cost and the actuarial accrued liability. Sometimes referred to as the "actuarial funding method."

**Actuarial Equivalent** - A single amount or series of amounts of equal value to another single amount or series of amounts, computed on the basis of the rate(s) of interest and mortality tables used by the plan.

**Actuarial Present Value** - The amount of funds presently required to provide a payment or series of payments in the future. It is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

**Amortization** - Paying off an interest-bearing liability by means of periodic payments of interest and principal, as opposed to paying it off with a lump sum payment.

**Actuarially Determined Employer Contribution (ADEC)** - The ADEC is the normal cost plus the portion of the unfunded actuarial accrued liability to be amortized in the current period. The ADC is an amount that is actuarially determined in accordance with the requirements so that, if paid on an ongoing basis, it would be expected to provide sufficient resources to fund both the normal cost for each year and the amortized unfunded liability.

**Governmental Accounting Standards Board (GASB)** - GASB is the private, nonpartisan, nonprofit organization that works to create and improve the rules U.S. state and local governments follow when accounting for their finances and reporting them to the public.

**Medical Trend Rate (Health Care Inflation)** - The increase in the cost of providing health care benefits over time. Trend includes such elements as pure price inflation, changes in utilization, advances in medical technology, and cost shifting.

**Normal Cost** - The annual cost assigned, under the actuarial funding method, to current and subsequent plan years. Sometimes referred to as "current service cost." Any payment toward the unfunded actuarial accrued liability is not part of the normal cost.

## Glossary

**Other Postemployment Employee Benefits (OPEB)** - OPEB are postemployment benefits other than pensions. OPEB generally takes the form of health insurance and dental, vision, prescription drugs or other healthcare benefits.

**Reserve Account** - An account used to indicate that funds have been set aside for a specific purpose and is not generally available for other uses.

**Unfunded Actuarial Accrued Liability** - The difference between the actuarial accrued liability and valuation assets. Sometimes referred to as "unfunded accrued liability."

**Valuation Assets** - The value of current plan assets recognized for valuation purposes.